



**UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA**

UNITED STATES OF AMERICA

CR 24-00091-ODW

v.

ALEXANDER SMIRNOV,

Defendant.

**MEMORANDUM OF UNDERSTANDING REGARDING RECEIPT OF
CLASSIFIED INFORMATION**

Having familiarized myself with the applicable statutes, regulations, and orders, including but not limited to, Title 18 United States Code, Sections 793, 794, 798, and 1924; the Intelligence Identities Protection Act, Title 50 U.S.C. Section 3121; Title 18 U.S.C. Section 641; Title 50 U.S.C. Section 783; and Executive Order 13526, I understand that I may be the recipient of information and documents that concern the present and future security of the United States and which belong to the United States, and that such documents and information together with the methods and sources of

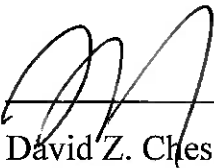
collecting it are classified by the United States Government. In consideration for the disclosure of classified information and documents:

(1) I agree that I shall never divulge, publish, or reveal either by word, conduct or any other means, such classified documents and information unless specifically authorized in writing to do so by an authorized representative of the United States Government; or as expressly authorized by the Court pursuant to the Classified Information Procedures Act and the Protective Order entered in *United States v. Smirnov*, 2:24-cr-00091, in the United States District Court for the Central District of California.

(2) I agree that this Memorandum will remain forever binding on me.

(3) I have received, read, and understand the Protective Order entered by the United States District Court on 9/9/24, 2024, in *United States v. Smirnov*, 2:24-cr-00091, relating to classified information, and I agree to comply with the provisions thereof.

(4) I understand that any prior contractual obligations that may bind me to continue to protect information remain in full force and effect, and are not superseded by this Memorandum of Understanding. Additionally, I understand that this Memorandum of Understanding does not absolve me of any criminal or civil penalties that may otherwise be imposed upon me as a result of my unauthorized disclosure of classified information.



David Z. Chesnoff

Counsel for Alexander Smirnov

9-9-24

Date



Richard A. Schonfeld

Counsel for Alexander Smirnov

9/9/24

Date



ALEXANDER SMIRNOV

Defendant

9/23/24

Date

UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,

Plaintiff,

v.

ALEXANDER SMIRNOV,

Defendant.

No. CR 24-00091-ODW

PROTECTIVE ORDER PURSUANT
TO SECTION 3 OF THE CLASSIFIED
INFORMATION PROCEDURES ACT
GOVERNING MATTERS
INVOLVING CLASSIFIED
INFORMATION

This matter is before the Court on the United States' *Motion for a Protective Order Pursuant To Section 3 of the Classified Information Procedures Act.*¹ Pursuant to the

¹ This Order is entered without prejudice to constitutional and statutory challenges that Defendant has lodged, or may lodge in the future, as to the authority of the Special Counsel to maintain this action (including but not limited to ECF 93).

1 authority granted under Section 3 of the Classified Information Procedures Act (“CIPA”),
2 the “Revised Security Procedures Established Pursuant to Pub. L. 96-456, 94 Stat. 2025,
3 by the Chief Justice of the United States for the Protection of Classified Information”
4 (“Security Procedures”) (reprinted after CIPA § 9), Rules 16 and 57 of the Federal Rules
5 of Criminal Procedure, and the general supervisory powers of the Court, and to protect
6 the national security, the following Protective Order is entered:²
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9 1. The Court finds that this case will involve information that has been
10 classified in the interest of national security. The storage, handling, and control of this
11 information will require special security precautions mandated by statute, executive
12 order, and regulation, and access to this information requires appropriate security
13 clearances and need-to-know, as set forth in Executive Order 13526 (or successor order),
14 that has been validated by the government.³ The purpose of this Order is to establish
15 procedures that must be followed by counsel and the parties in this case. These
16 procedures will apply to all pretrial, trial, post-trial, and appellate matters concerning
17 classified information and may be modified from time to time by further Order of the
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24 ² The Court understands that the government may move for a supplemental protective order
depending on the nature of additional information that is determined to be discoverable.

25 ³ Any individual to whom classified information is disclosed pursuant to this Order shall not
26 disclose such information to another individual unless the U.S. agency that originated that information
has validated that the proposed recipient possesses an appropriate security clearance and need-to-know.

1 Court acting under its inherent supervisory authority to ensure a fair and expeditious trial.

2 Either party may move for modification of this Order at any time for good cause shown.

3 2. Definitions. The following definitions shall apply to this Order:

4 a. "Government" or "the government" refers collectively to the
5 Department of Justice prosecutors and support staff, as well as any law enforcement or
6 intelligence community employees assisting in the prosecution of this matter.
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8 b. "Defense" or "defense team" refers collectively to counsel for
9 Defendant Alexander Smirnov (the "Defendant") and any support staff, investigators, or
10 experts assisting the Defendant's counsel authorized to receive classified information
11 pursuant to this Order.
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13 c. "Classified information" shall include:

14 i. Any document, recording, or information that has been
15 classified by any Executive Branch agency in the interests of national security pursuant
16 to Executive Order 13526, as amended, or its predecessor or successor orders, as
17 "CONFIDENTIAL," "SECRET," "TOP SECRET," or additionally controlled as
18 "SENSITIVE COMPARTMENTED INFORMATION" ("SCI");
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21 ii. Any document, recording, or information now or formerly in
22 the possession of a private party that (A) has been derived from information that was
23 classified by the United States Government, and/or (B) has been classified by the United
24 States Government as set forth above;
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1 iii. Verbal or other unwritten or unrecorded information known to
2 the Defendant or the defense team that has been classified by the United States
3 Government as set forth above;

4 iv. Any information, regardless of its origin, that the defense
5 knows or reasonably should know contains classified information, including information
6 acquired or conveyed orally;

7 v. Any document, recording, or information as to which the
8 defense has been notified orally or in writing contains classified information; and
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10 vi. Any document, recording, or information that is classified, as
11 set forth in (i), and that has been approved by the government for limited authorized
12 display to the Defendant pursuant to the restrictions set forth herein. All classified
13 information that is approved by the government for limited authorized display to the
14 Defendant will contain an appropriate classification marking and will be marked "For
15 Display to ALEXANDER SMIRNOV, in *United States v. Smirnov*, 2:24-cr-0091."
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18 d. "Document," "materials," and "information" shall include, but are not
19 limited to:
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22 i. all written, printed, visual, digital, electronic, or audible matter
23 of any kind, formal or informal, including originals, conforming copies, and non-
24 conforming copies (whether different from the original by reason of notation made on
25 such copies or otherwise), as well as metadata;
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1 ii. notes (handwritten, oral, or electronic); papers; letters;
2 correspondence; memoranda; reports; summaries; photographs; maps; charts; graphs;
3 inter-office communications; notations of any sort concerning conversations, meetings or
4 other communications; bulletins; teletypes; telecopies; telegrams; telexes; transcripts;
5 cables; facsimiles; invoices; worksheets and drafts; microfiche; microfilm; videotapes;
6 sound recordings of any kind; motion pictures; electronic, mechanical or electric records
7 of any kind, including but not limited to tapes, cassettes, disks, recordings, films,
8 typewriter ribbons, word processing or other computer tapes, disks, or thumb drives and
9 all manner of electronic data processing storage; and alterations, modifications, changes
10 and amendments of any kind to the foregoing; and
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14 iii. information obtained orally.

15 e. “Access to classified information” shall mean having access to,
16 reviewing, reading, learning, or otherwise coming to know in any manner classified
17 information.
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19 f. “Secure Area” shall mean a secure work area approved by a
20 designated Classified Information Security Officer (“CISO”) for the storage, handling,
21 and control of classified information.
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23 **Classified Information**

24 3. All classified documents, and classified information contained therein, shall
25 remain classified unless the documents bear a clear indication that they are not classified
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1 or have been declassified by the agency or department that originated the document or
2 information contained therein (“originating agency”).

3 4. All access to classified information relating to this case shall conform to this
4 Order and the Memorandum of Understanding described herein, subject to any future
5 modification by way of Court Order.
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7 5. The government, facilitated by the CISO, may disclose classified
8 information to cleared defense counsel in an appropriate secure area. If the Defendant is
9 aware of classified information relating to this case, the Defendant may also disclose such
10 classified information to cleared defense counsel in an appropriate secure area as
11 necessary for the preparation of his defense. The defense may not disclose or cause to be
12 disclosed in connection with this case any information known or reasonably believed to
13 be classified information except as otherwise provided herein. Any classified
14 information provided to cleared defense counsel by the government or the Defendant is
15 to be used solely by the defense and solely for the purpose of preparing the defense in
16 this case.
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21 6. The defense may not disclose classified information to the Defendant unless
22 the government has approved its display to the Defendant and marked it “For Display to
23 ALEXANDER SMIRNOV, in *United States v. Smirnov*, 2:24-cr-0091.” Classified
24 information that the government discloses to cleared defense counsel shall not be shared
25 with the Defendant unless it is marked “For Display to ALEXANDER SMIRNOV, in
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1 *United States v. Smirnov*, 2:24-cr-0091.” Cleared defense counsel may not confirm or
2 deny to the Defendant assertions made by the Defendant based on knowledge cleared
3 defense counsel obtained from classified information *unless the government has*
4 *authorized that classified information to be displayed to the Defendant pursuant to this*
5 *Order*. Any classified information cleared defense counsel displays to or discusses with
6 the Defendant in any way shall be handled in accordance with this Order, or any future
7 Order, and the attached Memorandum of Understanding, including such requirements as
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9 confining all such discussions, documents, and materials to a Secure Area.
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11 7. Cleared defense counsel and the Defendant shall not disclose classified
12 information to any person, except to the Court, government personnel who hold
13 appropriate security clearances and have been determined to have a need-to-know that
14 information, and those specifically authorized to access that information pursuant to this
15 Order or any future Order of the Court.
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18 8. Information that is classified that also appears in the public domain is not
19 thereby declassified unless it appears in the public domain as the result of an official
20 statement by a U.S. Government Executive Branch official authorized to declassify the
21 information. Individuals who, by virtue of this Order or any other court order, are granted
22 access to classified information may not confirm or deny classified information that
23 appears in the public domain. Prior to any attempt by the defense to have such
24 information confirmed or denied at trial or in any public proceeding in this case, the
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Security Procedures

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1 11. The government has advised the Court that Assistant Special Counsels Leo
2 J. Wise, Derek E. Hines, Sean F. Mulryne, and Christopher M. Rigali, as well as their
3 supervisors (“counsel for the government”), have security clearances allowing them to
4 have access to classified information that counsel for the government intend to use,
5 review, or disclose in this case.
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7 12. The Court has been advised, through the CISO, that the Defendant’s
8 counsel, David Z. Chesnoff and Richard A. Schonfeld, have been approved for interim
9 security clearances⁴ permitting them to have access to the classified information that
10 counsel for the government intend to use and disclose pursuant to this Order.
11

12 13. *Protection of Classified Information.* The Court finds that to protect the
13 classified information involved in this case, to the extent that defense counsel have the
14 requisite security clearances and a “need-to-know” the classified information, they shall
15 be given authorized access to classified national security documents and information as
16 required by the government’s discovery obligations and subject to the terms of this
17 Protective Order, the requirements of CIPA, the Memorandum of Understanding attached
18 hereto, and any other Orders of this Court.
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22 14. The signed Memorandum of Understanding shall be filed with the Court and
23 the CISO, and executed copies of the Memorandum of Understanding shall be served
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25 ⁴ The CISO will work with the parties to ensure that the Defendant’s counsel receive any
26 requisite additional clearances prior to review of any information for which additional programs are
27 applicable, should such a need arise.
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1 upon the government. The substitution, departure, or removal for any reason from this
2 case of counsel for the Defendant or any other member of the defense, shall not release
3 that individual from the provisions of this Order or the Memorandum of Understanding
4 executed in connection with this Order.
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6 15. Pursuant to Section 4 of the security procedures promulgated pursuant to
7 CIPA, no court personnel required by this Court for its assistance shall have access to
8 classified information involved in this case unless that person shall first have received
9 the necessary security clearance as determined by the CISO.
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11 16. Any additional persons whose assistance the defense reasonably requires
12 may only have access to classified information in this case if they are granted an
13 appropriate security clearance through the CISO, obtain approval from this Court with
14 prior notice of the identity of the additional persons to the U.S. government agency that
15 originated the information, and satisfy the other requirements described in this Order for
16 access to classified information.
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19 17. An individual with a security clearance and a need-to-know as determined
20 by any government entity is not automatically authorized to disclose any classified
21 information to any other individual, even if that other individual also has a security
22 clearance. Rather, any individual who receives classified information may only disclose
23 that information to an individual who has been determined by an appropriate government
24 entity to have both the required security clearance and a need-to-know the information.
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1 18. *Secure Area for the Defense.* The Court is informed that the CISO is
2 arranging for an approved Secure Area for use by the defense. The CISO shall establish
3 procedures to assure the Secure Area is accessible during business hours to the defense,
4 and at other times upon reasonable request as approved by the CISO in consultation with
5 the United States Marshals Service and the Court. The Secure Area shall contain a
6 separate working area for the defense and will be outfitted with any secure office
7 equipment requested by the defense that is reasonable and necessary to the preparation
8 of the defense. The CISO, in consultation with counsel for the Defendant, shall establish
9 procedures to assure that the Secure Area may be maintained and operated in the most
10 efficient manner consistent with the protection of classified information and in
11 compliance with accreditation requirements. No classified documents, material,
12 recordings, or other information may be removed from the Secure Area unless so
13 authorized by the CISO. The CISO shall not reveal to the government the content of any
14 conversations he/she may hear among the defense, nor reveal the nature of the documents
15 being reviewed, or the work being generated. The presence of the CISO shall not operate
16 to render inapplicable the attorney-client privilege.
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18 19. *Filing of Papers by the Defense.* Any pleading or other document filed by
19 the defense that counsel for the Defendant knows or reasonably should know contains
20 classified information as defined in paragraph 2(c), shall be filed as follows:
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1 a. The document shall be filed under seal as part of the classified record
2 through the CISO or an appropriately cleared designee and shall be marked, "Filed in
3 Camera with the Classified Information Security Officer." The time of physical
4 submission to the CISO or an appropriately cleared designee shall be considered the date
5 and time of filing and should occur no later than 4:00 p.m. Pacific Time. Within a
6 reasonable time after making a submission to the CISO, the defense shall file on the
7 public record in the CM/ECF system a "Notice of Manual Filing or Lodging" notifying
8 the Court that the submission was made to the CISO. The notice should contain only the
9 case caption and an unclassified title of the filing.
10

11 b. The CISO shall promptly deliver to the Court and counsel for the
12 government any pleading or document to be filed by the defense that contains classified
13 information, unless the pleading or document is an *ex parte* filing.
14

15 20. *Filing of Papers by the Government.* Any pleading or other document filed
16 by the government that counsel for the government knows or reasonably should know
17 contains classified information as defined in paragraph 2(c), shall be filed as follows:
18

19 a. The document shall be filed as part of the classified record through
20 the CISO or an appropriately cleared designee and shall be marked, "Filed in Camera
21 with the Classified Information Security Officer." The time of physical submission to
22 the CISO or an appropriately cleared designee shall be considered the date and time of
23 filing and should occur no later than 4:00 p.m. Eastern Time. Within a reasonable time
24

1 after making a submission to the CISO, counsel for the government shall file on the public
2 record in the CM/ECF system a "Notice of Manual Filing or Lodging" notifying the Court
3 that the submission was made to the CISO. The notice should contain only the case
4 caption and an unclassified title of the filing.
5

6 b. The CISO shall ensure the document is marked with the appropriate
7 classification marking and remains under seal. The CISO shall promptly deliver under
8 seal to the Court and counsel for the defense any pleading or document to be filed by the
9 government that contains classified information, unless the pleading or document is an
10 *ex parte* filing.
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12 21. *Record and Maintenance of Classified Filings.* The CISO shall maintain a
13 separate sealed record for those materials which are classified. The CISO shall be
14 responsible for maintaining the secured records for purposes of later proceedings or
15 appeal.
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18 22. *The Classified Information Procedures Act.* Procedures for public disclosure
19 of classified information in this case shall be those established by CIPA. The defense
20 shall comply with the requirements of CIPA Section 5 prior to any disclosure of classified
21 information during any proceeding in this case. As set forth in Section 5, the defense
22 shall not disclose any information known or believed to be classified in connection with
23 any proceeding until notice has been given to counsel for the government and until the
24 government has been afforded a reasonable opportunity to seek a determination pursuant
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1 to the procedures set forth in CIPA Section 6, and until the time for the government to
2 appeal any adverse determination under CIPA Section 7 has expired or any appeal under
3 Section 7 by the government is decided. Pretrial conferences involving classified
4 information shall be conducted *in camera* in the interest of the national security, be
5 attended only by persons granted access to classified information and a need-to-know,
6 and the transcripts of such proceedings shall be maintained under seal.
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9 23. *Access to Classified Information.* In the interest of the national security,
10 representatives of the defense granted access to classified information shall have access
11 to classified information only as follows:
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13 a. All classified information produced by the government to cleared
14 counsel for the Defendant in discovery or otherwise, and all classified information
15 possessed, created or maintained by the defense, including notes and any other work
16 product, shall be stored, maintained and used only in the Secure Area established by the
17 CISO, unless otherwise authorized by the CISO.
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19 b. *Special procedures for audio and video recordings.* Any classified
20 audio or video recordings that the government discloses to cleared counsel for the defense
21 shall be maintained by the CISO in the Secure Area. Such recordings may only be
22 reviewed on a stand-alone, non-networked computer or other device that does not have
23 the capability to duplicate or transmit information, and only within the Secure Area. To
24 the extent the defense wishes to review the audio of such recordings, the defense must
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work with the CISO to procure any necessary equipment.

c. Cleared defense counsel shall have free access to the classified information made available to them in the Secure Area established by the CISO and shall be allowed to take notes and prepare documents with respect to those materials, provided such notes and documents remain in the Secure Area.

d. No representative of the defense (including, but not limited to, counsel, investigators, paralegals, translators, experts and witnesses) shall copy or reproduce any classified information in any manner or form, except with the approval of the CISO and in accordance with the procedures established by the CISO for the operation of the Secure Area.

e. All documents prepared by the defense (including, without limitation, pleadings or other documents intended for filing with the Court) that do or may contain classified information must be prepared in the Secure Area on equipment approved by the CISO. All such documents and any associated materials (such as notes, drafts, copies, typewriter ribbons, magnetic recordings, exhibits, discs, CDs, DVDs exhibits, and electronic or digital copies) that may contain classified information shall be maintained in the Secure Area unless and until the CISO determines those documents or associated materials are unclassified in their entirety. None of these materials shall be disclosed to counsel for the government or any other party.

f. The defense shall discuss classified information only within the

Secure Area or in an area authorized by the CISO.

g. The defense shall not disclose, without prior approval of the Court, classified information to any person not named in this Order except to the Court, Court personnel, and government personnel identified by the CISO as having the appropriate clearances and the need-to-know. Counsel for the government shall be given an opportunity to be heard in response to any defense request for disclosure to a person not identified in this Order. Any person approved by this Court for access to classified information under this paragraph shall be required to obtain the appropriate security clearance, to sign and submit to this Court the Memorandum of Understanding appended to the Order, and to comply with all the terms and conditions of the Order. If preparation of the defense requires that classified information be disclosed to persons not named in this Order, the Department of Justice shall promptly seek to obtain security clearances for them at the request of defense counsel. As set forth above, the defense shall not disclose classified information, even to an individual with the appropriate security clearance, without following the procedure referenced in paragraphs 16 and 16.

h. The defense shall not discuss classified information over any standard commercial telephone instrument or office intercommunication systems, including but not limited to the Internet and electronic mail ("email"), or in the presence of any person who has not been granted access to classified information by the Court.

i. Any documents written by the defense that do or may contain

classified information shall be transcribed, recorded, typed, duplicated, copied, or otherwise prepared only by persons who have received an appropriate approval for access to classified information.

j. The defense shall not disclose classified information to the Defendant -- other than materials marked "For Display to ALEXANDER SMIRNOV, in *United States v. Smirnov*, 2:24-cr-0091," absent written permission of the government. Such permitted disclosure of classified information to the Defendant, as noted above, shall only be discussed by the defense within the Secure Area or in an area authorized by the CISO.

24. Any unauthorized disclosure or mishandling of classified information may constitute violations of federal criminal law. In addition, any violation of the terms of this Order shall be brought immediately to the attention of the Court and may result in a charge of contempt of Court and possible referral for criminal prosecution. Any breach of this Order may also result in termination of an individual's access to classified information. Persons subject to this Order are advised that direct or indirect unauthorized disclosure, retention or handling of classified documents or information could cause serious damage, and in some cases exceptionally grave damage to the national security of the United States, or may be used to the advantage of a foreign nation against the interests of the United States. The purpose of this Order is to ensure that those authorized to receive classified information in connection with this case will never divulge that information to anyone not authorized to receive it.

25. All classified documents and information to which the defense has access in this case are now and will remain the property of the United States. Upon demand of the CISO, all persons shall return to the CISO all classified information in their possession obtained through discovery from the government in this case, or for which they are responsible because of access to classified information. The notes, summaries, and other documents prepared by the defense that do or may contain classified information shall remain at all times in the custody of the CISO for the duration of the case. At the conclusion of this case, including any appeals or ancillary proceedings thereto, all such notes, summaries, and other documents are to be destroyed by the CISO in the presence of counsel for the Defendant if they choose to be present.

26. Nothing contained in this Order shall be construed as a waiver of any right of the Defendant. No admission made by the Defendant or her counsel during pretrial conferences may be used against the Defendant unless it is in writing and signed by the Defendant. *See* CIPA § 2.

27. Nothing contained in this Order shall operate to amend or otherwise discharge non-disclosure obligations voluntarily accepted by the Defendant prior to the commencement of this case.

28. A copy of this Order shall be issued forthwith to counsel for the Defendant who shall be responsible for advising the Defendant and representatives of the defense of the contents of this Order. Counsel for the Defendant, the Defendant, and any other

1 representatives of the defense who may be provided access to the classified information,
2 shall execute the Memorandum of Understanding described in paragraph 14 of this Order,
3 and the Defendant and counsel for the Defendant shall file executed originals of such
4 documents with the Court and the CISO and serve an executed original upon the
5 government. The execution and filing of the Memorandum of Understanding is a
6 condition precedent for the Defendant, counsel for the Defendant and any other
7 representative of the defense to have access to classified information.
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11 **IT IS SO ORDERED.**

12 Dated this 9th day of August, 2024.
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17 HON. OTIS D. WRIGHT, II
18 UNITED STATES DISTRICT JUDGE
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